1	H. B. 3112	
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3 4	(By Delegates Raines, Lane, Miley, Overington and Poore)	
5	[Introduced March 25, 2013; referred to the	
6	Committee on the Judiciary then Finance.]	
7		FISCAL Note
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10	A BILL to amend and reenact $\$14-2A-3$, $\$14-2A-9$ and $\$14-2A-12$ of the	
11	Code of West Virginia, 1931, as amended, all relating to	
12	compensation awards to victims of crimes; increasing the	
13	amount of victim relocation costs; permitting a victim's	
14	reasonable travels costs to attend parole hearings of the	
15	offender; including student loans in definition of lost	
16	scholarship; permitting the Court of Claims to hire more than	
17	two claim investigators; and permitting claim investigators to	

18 acquire autopsy reports, including toxicology results, from 19 the State Medical Examiner.

20 Be it enacted by the Legislature of West Virginia:

That \$14-2A-3, \$14-2A-9 and \$14-2A-12 of the Code of West Virginia, 1931, as amended, be amended and reenacted, all to read as follows:

24 ARTICLE 2A. COMPENSATION AWARDS TO VICTIMS OF CRIMES.

1 §14-2A-3. Definitions.

2 As used in this article, the term:

3 (a) "Claimant" means any of the following persons, whether 4 residents or nonresidents of this state, who claim an award of 5 compensation under this article:

6 (1) A victim, except the term "victim" does not include a 7 nonresident of this state where the criminally injurious act did 8 not occur in this state;

9 (2) A dependent, spouse or minor child of a deceased victim 10 or, if the deceased victim is a minor, the parents, legal guardians 11 and siblings of the victim;

12 (3) A third person, other than a collateral source, who 13 legally assumes or voluntarily pays the obligations of a victim or 14 a victim's dependent when the obligations are incurred as a result 15 of the criminally injurious conduct that is the subject of the 16 claim;

17 (4) A person who is authorized to act on behalf of a victim, 18 dependent or a third person who is not a collateral source 19 including, but not limited to, assignees, persons holding power of 20 attorney or others who hold authority to make or submit claims in 21 place of or on behalf of a victim, a dependent or third person who 22 is not a collateral source and if the victim, dependent or third 23 person who is not a collateral source is a minor or other legally 24 incompetent person, their duly qualified fiduciary;

1 (5) A person who is a secondary victim in need of mental 2 health counseling due to the person's exposure to the crime 3 committed whose award may not exceed \$1,000; and

4 (6) A person who owns real property damaged by the operation 5 of a methamphetamine laboratory without the knowledge or consent of 6 the owner of the real property.

7 (b) "Collateral source" means a source of benefits or 8 advantages for economic loss otherwise compensable that the victim 9 or claimant has received or that is readily available to him or her 10 from any of the following sources:

11 (1) The offender, including restitution received from the 12 offender pursuant to an order by a court sentencing the offender or 13 placing him or her on probation following a conviction in a 14 criminal case arising from the criminally injurious act for which 15 a claim for compensation is made;

16 (2) The government of the United States or its agencies, a 17 state or its political subdivisions or an instrumentality of two or 18 more states;

19 (3) Social Security, Medicare and Medicaid;

20 (4) State-required, temporary, nonoccupational disability21 insurance or other disability insurance;

22 (5) Workers' compensation;

23 (6) Wage continuation programs of an employer;

24 (7) Proceeds of a contract of insurance payable to the victim

1 or claimant for loss that was sustained because of the criminally
2 injurious conduct;

3 (8) A contract providing prepaid hospital and other health4 care services or benefits for disability; and

5 (9) That portion of the proceeds of all contracts of insurance 6 payable to the claimant on account of the death of the victim which 7 exceeds \$25,000.

8 (c) "Criminally injurious conduct" means conduct that occurs 9 or is attempted in this state, or in any state not having a victim 10 compensation program, which poses a substantial threat of personal 11 injury or death and is punishable by fine, imprisonment or death or 12 would be so punishable but for a finding by a court of competent 13 jurisdiction that the person committing the crime lacked capacity. 14 Criminally injurious conduct also includes criminally injurious 15 conduct committed outside of the United States against a resident 16 of this state. Criminally injurious conduct does not include 17 conduct arising out of the ownership, maintenance or use of a motor 18 vehicle unless the person engaging in the conduct intended to cause 19 personal injury or death or committed negligent homicide, driving 20 under the influence of alcohol, controlled substances or drugs, 21 leaving the scene of the accident or reckless driving.

(d) "Dependent" means an individual who received over half of his or her support from the victim. For the purpose of making this determination there shall be taken into account the amount of

1 support received from the victim as compared to the entire amount 2 of support the individual received from all sources including 3 self-support. The term "support" includes, but is not limited to, 4 food, shelter, clothing, medical and dental care and education. 5 The term "dependent" includes a child of the victim born after his 6 or her death.

7 (e) "Economic loss" means economic detriment consisting only 8 of allowable expense, work loss and replacement services loss. If 9 criminally injurious conduct causes death, economic loss includes 10 a dependent's economic loss and a dependent's replacement services 11 loss. Noneconomic detriment is not economic loss, however, economic 12 loss may be caused by pain and suffering or physical impairment. 13 For purposes of this article, the term "economic loss" includes a 14 lost scholarship as defined in this section.

15 (f) "Allowable expense" includes the following:

16 (1) Reasonable charges incurred or to be incurred for 17 reasonably needed products, services and accommodations including 18 those for medical care, mental health counseling, prosthetic 19 devices, eye glasses, dentures, rehabilitation and other remedial 20 treatment and care but does not include that portion of a charge 21 for a room in a hospital, clinic, convalescent home, nursing home 22 or other institution engaged in providing nursing care and related 23 services which is in excess of a reasonable and customary charge 24 for semiprivate accommodations unless accommodations other than

1 semiprivate accommodations are medically required;

2 (2) A total charge not in excess of \$10,000 for expenses in3 any way related to funerals, cremations and burials;

4 (3) A charge, not to exceed \$10,000, for cleanup of real 5 property damaged by a methamphetamine laboratory or a charge not to 6 exceed \$1,000 for any other crime scene cleanup;

7 (4) Victim relocation costs not to exceed \$2,000 \$2,500;

8 (5) Reasonable travel expenses not to exceed \$1,000 for a 9 claimant to attend court proceedings <u>and parole hearings</u> conducted 10 for the prosecution of the offender;

11 (6) Reasonable travel expenses for a claimant to return a 12 person who is a minor or incapacitated adult who has been 13 unlawfully removed from this state to another state or country if 14 the removal constitutes a crime under the laws of this state which 15 may not exceed \$2,000 for expenses to another state or \$3,000 to 16 another country; and

17 (7) Reasonable travel expenses for the transportation of a18 victim to and from a medical facility.

(g) "Work loss" means loss of income from work that the injured person would have performed if he or she had not been injured and expenses reasonably incurred or to be incurred by him or her to obtain services in lieu of those he or she would have performed for income. "Work loss" is reduced by income from substitute work actually performed or to be performed by him or her

1 or by income he or she would have earned in available appropriate 2 substitute work that he or she was capable of performing but 3 unreasonably failed to undertake. "Work loss" also includes loss 4 of income from work by the parent or legal guardian of a minor 5 victim who must miss work to take care of the minor victim.

6 (h) "Replacement services loss" means expenses reasonably 7 incurred or to be incurred in obtaining ordinary and necessary 8 services in lieu of those the injured person would have performed 9 for the benefit of himself or herself or his or her family if he or 10 she had not been injured. "Replacement services loss" does not 11 include services an injured person would have performed to generate 12 income.

(i) "Dependent's economic loss" means loss after a victim's death of contributions or things of economic value to his or her beta dependents but does not include services they would have received from the victim if he or she had not suffered the fatal injury. This amount is reduced by expenses avoided by the dependent due to the victim's death.

(j) "Dependent's replacement service loss" means loss 20 reasonably incurred or to be incurred by dependents after a 21 victim's death in obtaining ordinary and necessary services in lieu 22 of those the victim would have performed for their benefit if he or 23 she had not suffered the fatal injury. This amount is reduced by 24 expenses avoided due to the victim's death but which are not

1 already subtracted in calculating a dependent's economic loss.

2 (k) "Victim" means the following:

3 (1) A person who suffers personal injury or death as a result4 of any one of the following:

5 (A) Criminally injurious conduct;

6 (B) The good faith effort of the person to prevent criminally7 injurious conduct; or

8 (C) The good faith effort of the person to apprehend a person 9 that the injured person has observed engaging in criminally 10 injurious conduct or who the injured person has reasonable cause to 11 believe has engaged in criminally injurious conduct immediately 12 prior to the attempted apprehension.

13 (2) The owner of real property damaged by the operation of a 14 methamphetamine laboratory which operation was without his or her 15 knowledge or consent.

16 (1) "Contributory misconduct" means any conduct of the 17 claimant or of the victim through whom the claimant claims an award 18 that is unlawful or intentionally tortious and that, without regard 19 to the conduct's proximity in time or space to the criminally 20 injurious conduct, has a causal relationship to the criminally 21 injurious conduct that is the basis of the claim and includes the 22 voluntary intoxication of the claimant, either by the consumption 23 of alcohol or the use of any controlled substance, when the 24 intoxication has a causal connection or relationship to the injury

1 sustained.

2 (m) "Lost scholarship" means a scholarship, academic award, 3 stipend, student loan or other monetary scholastic assistance which 4 had been awarded, or conferred upon or obtained by a victim in 5 conjunction with a post-secondary school educational program and 6 which the victim is unable to receive or use, in whole or in part, 7 due to injuries received from criminally injurious conduct.

8 §14-2A-9. Claim investigators; compensation and expenses;

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paralegals and support staff.

10 The Court of Claims is hereby authorized to hire not more than 11 two claim investigators to be employed within the office of the 12 clerk of the Court of Claims, who shall carry out the functions and 13 duties set forth in section twelve of this article. Claim 14 investigators shall serve at the pleasure of the Court of Claims 15 and under the administrative supervision of the clerk of the Court 16 of Claims. The compensation of claim investigators shall be fixed 17 by the court, and such compensation, together with travel, clerical 18 and other expenses of the clerk of the Court of Claims relating to 19 a claim investigator carrying out his or her duties under this 20 article, including the cost of obtaining reports required by the 21 investigator in investigating a claim, shall be payable from the 22 crime victims compensation fund as appropriated for such purpose by 23 the Legislature.

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The Court of Claims is hereby authorized to hire as support

staff such paralegal or paralegals and secretary or secretaries to
 be employed within the office of the clerk of the Court of Claims,
 necessary to carry out the functions and duties of this article.
 Such support staff shall serve at the will and pleasure of the
 Court of Claims and under the administrative supervision of the
 clerk of the Court of Claims.

7 §14-2A-12. Investigation and recommendations by claim 8 investigator.

9 (a) The clerk of the Court of Claims shall transmit a copy of 10 the application to the claim investigator within seven days after 11 the filing of the application.

12 (b) The claim investigator, upon receipt of an application for 13 an award of compensation from the clerk of the Court of Claims, 14 shall investigate the claim. After completing the investigation, 15 the claim investigator shall make a written finding of fact and 16 recommendation concerning an award of compensation. He <u>or she</u> 17 shall file with the clerk the finding of fact and recommendation 18 and all information or documents that he <u>or she</u> used in his <u>or her</u> 19 investigation: *Provided*, That the claim investigator shall not 20 file information or documents which have been the subject of a 21 protective order entered under the provisions of subsection (c) of 22 this section.

(c) The claim investigator, while investigating the claim, mayrequire the claimant to supplement the application for an award of

1 compensation with any further information or documentary materials, 2 including any medical report readily available, which may lead to 3 any relevant facts aiding in the determination of whether, and the 4 extent to which, a claimant qualifies for an award of compensation. The claim investigator, while investigating the claim, may 5 6 also require law-enforcement officers and prosecuting attorneys 7 employed by the state or any political subdivision thereof, to 8 provide him or her with reports, information, witness statements or 9 other data gathered in the investigation of the criminally 10 injurious conduct that is the basis of any claim to enable him or 11 her to determine whether, and the extent to which, a claimant 12 qualifies for an award of compensation. The prosecuting attorney 13 and any officer or employee of the prosecuting attorney or of the 14 law-enforcement agency shall be immune from any civil liability 15 that might otherwise be incurred as the result of providing such 16 reports, information, witness statements or other data relating to 17 the criminally injurious conduct to the claim investigator.

18 <u>The claim investigator, while investigating the claim, may</u> 19 <u>also require the office of the State Medical Examiner to provide</u> 20 <u>autopsy reports including toxicology results.</u>

21 Upon motion of any party, court or agency from whom such 22 reports, information, witness statements or other data is sought, 23 and for good cause shown, the court may make any order which 24 justice requires to protect a witness or other person, including,

1 but not limited to, the following: (1) That the reports, 2 information, witness statements or other data not be made 3 available; (2) that the reports, information, witness statements or 4 other data may be made available only on specified terms and 5 conditions, including a designation of time and place; (3) that the 6 reports, information, witness statements or other data be made 7 available only by a different method than that selected by the 8 claim investigator; (4) that certain matters not be inquired into, 9 or that the scope of the claim investigator's request be limited to 10 certain matters; (5) that the reports, information, witness 11 statements or other data be examined only by certain persons 12 designated by the court; (6) that the reports, information, witness 13 statements or other data, after being sealed, be opened only by 14 order of the court; and (7) that confidential information or the 15 identity of confidential witnesses or informers not be disclosed, 16 or disclosed only in a designated manner.

However, in any case wherein the claim investigator has reason However, in any case wherein the claim investigator has reason believe that his <u>or her</u> investigation may interfere with or jeopardize the investigation of a crime by law-enforcement officers, or the prosecution of a case by prosecuting attorneys, he <u>or she</u> shall apply to the Court of Claims, or a judge thereof, for an order granting leave to discontinue his <u>or her</u> investigation for a reasonable time in order to avoid such interference or yeopardization. When it appears to the satisfaction of the court,

1 or judge, upon application by the claim investigator or in its own 2 discretion, that the investigation of a case by the claim 3 investigator will interfere with or jeopardize the investigation or 4 prosecution of a crime, the court, or judge, shall issue an order 5 granting the claim investigator leave to discontinue his <u>or her</u> 6 investigation for such time as the court, or judge, deems 7 reasonable to avoid such interference or jeopardization.

8 (d) The finding of fact that is issued by the claim 9 investigator pursuant to subsection (b) of this section shall 10 contain the following:

(1) Whether the criminally injurious conduct that is the basis
for the application did occur, the date on which the conduct
occurred and the exact nature of the conduct;

14 (2) If the criminally injurious conduct was reported to a 15 law-enforcement officer or agency, the date on which the conduct 16 was reported and the name of the person who reported the conduct; 17 or, the reasons why the conduct was not reported to a 18 law-enforcement officer or agency; or, the reasons why the conduct 19 was not reported to a law-enforcement officer or agency within 20 seventy-two hours after the conduct occurred;

(3) The exact nature of the injuries that the victim sustainedas a result of the criminally injurious conduct;

(4) If the claim investigator is recommending that an award be24 made, a specific itemization of the economic loss that was

1 sustained by the victim, the claimant or a dependent as a result of 2 the criminally injurious conduct;

3 (5) If the claim investigator is recommending that an award be 4 made, a specific itemization of any benefits or advantages that the 5 victim, the claimant or a dependent has received or is entitled to 6 receive from any collateral source for economic loss that resulted 7 from the conduct;

8 (6) Whether the claimant is the spouse, parent, child, brother 9 or sister of the offender, or is similarly related to an accomplice 10 of the offender who committed the criminally injurious conduct;

(7) Any information which might be a basis for a reasonable reduction or denial of a claim because of contributory misconduct of the claimant or of a victim through whom he or she claims;

14 (8) Any additional information that the claim investigator15 deems to be relevant to the evaluation of the claim.

16 (e) The recommendation that is issued by the claim 17 investigator pursuant to subsection (b) of this section shall 18 contain the following:

19 (1) Whether an award of compensation should be made to the20 claimant and the amount of the award;

(2) If the claim investigator recommends that an award not be
22 made to the claimant, the reason for his <u>or her</u> decision.

23 (f) The claim investigator shall file his <u>or her</u> finding of 24 fact and recommendation with the clerk within six months after the

1 filing of the application: *Provided*, That where there is active 2 criminal investigation or prosecution of the person or persons 3 alleged to have committed the criminally injurious conduct which is 4 the basis for the claimant's claim, the claim investigator shall 5 file his <u>or her</u> finding of fact and recommendation within six 6 months after the first of any final convictions or other final 7 determinations as to innocence or guilt, or any other final 8 disposition of criminal proceedings. In any case, an additional 9 time period may be provided by order of any Court of Claims judge 10 or commissioner upon good cause shown.

NOTE: The purpose of this bill is to increase the amount for a victim's relocation costs from \$2,000 to \$2,500. The bill permits a victim to receive reasonable travels costs to attend probation hearings of the offender. The bill permits the Court of Claims to hire more than two claim investigators. The bill permits claim investigators to acquire autopsy reports, including toxicology results, from the State Medical Examiner. The bill redefines the term "lost scholarship" to include a student loan.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.

The Committee on Finance moves to amend the title of the bill to read as follows:

H. B. 3112 - "A BILL to amend and reenact §14-2A-3, §14-2A-9 and §14-2A-12 of the Code of West Virginia, 1931, as amended, all relating to compensation awards to victims of crimes; increasing the amount of victim relocation costs; permitting a victim's reasonable travels costs to attend parole hearings of the offender; including student loans in definition of lost scholarship; permitting the Court of Claims to hire more than two claim investigators; and permitting claim investigators to acquire autopsy reports, including toxicology results, from the State Medical Examiner."